

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN
RESOLUTIONS

Resolution No.	Sponsor	Title	Date Intro	Date of Presentation	Date Adopted	Date Referred	Referred to	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
93-36 (L.S)	Therese M. Terlaje Joe S. San Agustin Christopher M. Ducñas	Relative to establishing priorities for the spending of American Rescue Plan (ARP) funds designated for Guam, for consideration and incorporation by the Governor into a consolidated government of Guam ARP spending plan.	5/21/21 2:55 p.m.	TBA						

I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN
2021 (FIRST) REGULAR SESSION

Resolution No. 93-36 (LS)

Introduced By:

Therese M. Terlaje *Tmt*
Joe S. San Agustin *JS*
Christopher M. Dueñas *CD*

Relative to establishing priorities for the spending of American Rescue Plan (ARP) funds designated for Guam, for consideration and incorporation by the Governor into a consolidated government of Guam ARP spending plan.

1 **BE IT RESOLVED BY THE COMMITTEE ON RULES OF *I***
2 ***MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN:***

3 **WHEREAS,** the American Rescue Plan Act of 2021 (ARP) \$1.9 trillion
4 economic relief package, was signed by President Joe Biden on March 11, 2021 to
5 provide immediate economic relief to families, support states' and territories'
6 pandemic response, and lay the groundwork for a strong and equitable economic
7 recovery.

8 **WHEREAS,** part of the ARP package includes the Coronavirus State and
9 Local Fiscal Recovery Fund, which provides approximately \$350 billion in new
10 federal fiscal assistance for states, territories, tribes, counties and municipalities. An
11 additional \$10 billion is available to states, territories and tribal governments for
12 critical capital projects that directly enable work, education and health monitoring
13 in response to COVID-19; and

1 **WHEREAS**, Guam is expecting to receive approximately \$603 M through
2 the Coronavirus State and Local Fiscal Recovery Fund and an additional \$14 M for
3 capital projects through the Coronavirus State and Local Fiscal Recovery Fund; and

4 **WHEREAS**, on April 20, 2021 the Honorable Lourdes A. Leon Guerrero, I
5 Maga'hågan Guåhan sent a letter to Speaker Therese Terlaje and Minority Leader
6 Christopher M. Dueñas of the 36th Guam Legislature where she requested “a meeting
7 with the members of the 36th Guam Legislature to discuss [its] priorities and ideas
8 to rebuild a stronger Guam and work together to incorporate them into a
9 comprehensive summary once federal guidance is received” and to send a list of the
10 Legislature’s collective priorities to her by April 30, 2021; and

11 **WHEREAS**, on April 27, 2021, a letter signed unanimously by all 15 senators
12 of the 36th Guam Legislature was sent to the Governor with a detailed list of priorities
13 and allocation amounts for the use of the federal funds from the American Rescue
14 Plan; and

15 **WHEREAS**, the Guam Legislature in its letter expressed its goal to ensure
16 that funds received as part of the American Rescue Plan Act of 2021 (ARP) provide
17 both short-term and long-term relief to Guam residents, aid the island’s economic
18 recovery, and address long-standing infrastructure needs that will encourage the
19 expansion of business and affordable housing. The five main priority categories
20 listed were 1) direct assistance to individuals and families, 2) expand healthcare
21 services, 3) infrastructure and technology upgrades, 4) workforce
22 training/diversification and direct student aid, and 5) streamline and upgrade
23 government services; and

24 **WHEREAS**, the Legislature’s priorities for the ARP funds listed below are
25 separate from the government’s FY 2022 budget needs and are subject to
26 adjustments based on more information:

1 DIRECT ASSISTANCE TO THE INDIVIDUALS AND FAMILIES –
2 TOTAL: \$68,000,000

3 Implementation of Public Law 35-136 - the Recovery Income Support and
4 Empowerment (RISE) Program: \$30,000,000 - To provide direct payments to
5 eligible Guam residents impacted by the public health emergency through the
6 implementation of the RISE Act. Eligible individuals will receive a one-time
7 payment of \$800 and joint filers will receive \$1600 as described in P.L. 35-136.

8 Small Business Pandemic Assistance Program and Guam Economic
9 Development Authority (GEDA) programs: \$35,000,000 - Funding for the Small
10 Business Pandemic Assistance Program to provide direct assistance to businesses
11 negatively impacted by the pandemic; and to develop additional programs or
12 opportunities for the creation of new small businesses and to encourage economic
13 growth.

14 Ayuda I Mangáfa Help for Families (AIM) Program: \$3,000,000 - For the
15 reopening of the Ayuda I Mangáfa Help for Families (AIM) Program to provide
16 direct payments to eligible individuals who were unable to submit applications by
17 the November 12, 2020 deadline.

18

19 EXPAND HEALTHCARE SERVICES - TOTAL: \$233,156,322

20 Department of Public Health and Social Services (DPHSS): \$6,466,334 - To
21 ensure continuity in health and social services for senior citizens by offsetting
22 shortfalls in the Healthy Future Fund, to support health inspections and safety
23 monitoring of food establishments and businesses during the re-opening of the
24 economy, to ensure health licensing boards fulfill their mandates to vet health
25 professionals through the expanded licensing process, and maximize Medicaid and
26 MIP insurance coverage and providers.

1 Guam Memorial Hospital (GMH): \$22,000,000 for existing hospital;
2 \$200,000,000 for new hospital - To address urgent infrastructure repairs to the
3 existing public hospital to ensure safety in patient care and compliance with CMS
4 mandates. Immediate capital improvement projects are necessary for the hundreds
5 of patients and families who need medical attention and healthcare. Advance funding
6 for the new public hospital.

7 Guam Behavioral Health and Wellness Center (GBHWC): \$4,519,988 - To
8 ensure mental health and detoxification and rehabilitation services are provided to
9 the community and potentially expanded despite FY 2021 shortfalls in the Healthy
10 Futures Fund.

11 Department of Integrated Services for Individuals with Disabilities (DISID):
12 \$170,000 - To ensure comprehensive services are provided to individuals with
13 disabilities and their families despite FY 2021 shortfalls in the Healthy Futures Fund.

14

15 **INFRASTRUCTURE AND TECHNOLOGY UPGRADES - TOTAL:**
16 **\$341,124,678**

17 Guam Waterworks Authority (GWA): \$52,000,000 - Funding to avert
18 immediate rate increases for ratepayers and to repair existing pipelines, connect
19 sewer lines to outlying areas and tracts of land which are not currently on-grid, as
20 well as for the expansion of the septic tank elimination program to protect the
21 Northern Aquifer Lens from potential leaching and contamination.

22 Department for Public Works (DPW): \$30,000,000 - To primarily repair
23 Guam's roads and advance the Village Streets Master Plan and fund related projects,
24 equipment, supplies and materials. This funding will allow the execution of major
25 highway and infrastructural projects overseen by DPW that have been either delayed
26 or unfunded and promote commerce and transportation throughout Guam.

1 Guam Visitors Bureau (GVB): \$ \$38,000,000 - For tourism recovery efforts
2 and as temporary supplemental funding for the loss of Tourism Attraction Fund
3 revenues due to drastic decreases in tourist arrivals to Guam, Matapang Beach
4 enhancement project.

5 Guam Customs and Quarantine Agency (GCQA): \$25,000,000 - To assist
6 GCQA in light of the financial shortfall in the GCQA fund and contractual services,
7 to include various service and communications contracts, maintenance of systems,
8 Drug Dog Detector Unit related expenses, scanners and fuel experienced due to the
9 Covid-19 pandemic. Additionally, the funding will aid the Agency in becoming an
10 established and reliable source of revenue for the People of Guam. The funding
11 empowers the important role of GCQA in supplementing Guam's main industries
12 and revenue sources, and further supports the streamlining of shipping information
13 through digital manifest, the creation of a Transshipment Task Force, and the
14 reinforcing of drug interdiction and invasive species efforts in partnership with the
15 Port Authority of Guam.

16 Guam Regional Transit Authority (GRTA): \$6,000,000 - To increase capacity
17 for passengers with the purchase of new busses and vans including vehicle fleet
18 maintenance and repairs; and address operational needs.

19 Mayors Council of Guam (MCOG): \$7,000,000 - For the purchase of
20 equipment to conduct a full-scale village beautification program island-wide.

21 Department of Land Management (DLM): \$15,000,000 - To improve the
22 public's access to public land information and to assist the public in swiftly obtaining
23 and securing land titles and land registration information through more government
24 land surveys a modernized Title Search Web Service System at the Department of
25 Land Management. The upgrades to the data systems at DLM will support the timely
26 review and actions necessary for homeowners, developers, businesses, and

1 regulatory agencies to promote meaningful and sustainable development for the
2 community.

3 Chamorro Land Trust Commission (CLTC): \$25,000,000 - To bring in long
4 awaited water and sewer infrastructure to CLTC properties to support the building
5 of affordable homes for families and allow agricultural and economic
6 diversification. This infusion of infrastructure to large tracts will encourage the
7 development of affordable and permanent housing and assist with the establishment
8 of additional business activity in parts of Guam currently underutilized.

9 Guam Ancestral Lands Commission (GALC): \$1,500,000 - To provide
10 additional resources to GALC for land surveys, subdivisions, infrastructure, utilities
11 and roads on previously vacant tracts of property. Support will be given to GALC
12 to ensure the highest and best use of land assets of the Land Bank towards
13 “extinguishment of claims” and elimination of poverty of ancestral landowners who
14 cannot regain possession or title to their ancestral lands because of continued public
15 benefit use by either the Federal Government or the Government of Guam.

16 Guam Solid Waste Authority (GSWA): \$ \$8,857,910 - For the continuation
17 of operation with the loss of employees, a decrease in commercial fee collection and
18 the off-set cost of recycling. This funding will also allow the upgrade in equipment
19 that is being pushed over its service life (trucks, carts, etc.) and with this upgrade
20 allow GSA to prepare for the possible implementation of mandatory trash collection.
21 Operations and Equipment have continued during this current pandemic with a
22 greater strain on the system, with people staying home. The set aside funding for the
23 new cell acknowledges proper planning in place for the future expansion.

24 Department of Parks and Recreation (DPR): \$18,000,000 - For the increased
25 and enhanced preservation of Guam’s historic sites. Additionally, the funding will
26 help the Guam Historic Resources Division, also known as the State Historic

1 Preservation Office (SHPO) procure more archaeologists to aid in the preservation
2 of ancient burial sites and ancestral human remains discovered through construction
3 activity at historic sites. These projects will contribute to the beautification of the
4 island in preparation for the re-opening of Guam to tourism partners and further
5 addresses the concerns of the community. The funding will also contribute to
6 maintenance of public parks, patrol vehicles and cemeteries.

7 Department of Administration: \$9,440,662 - To upgrade/replace AS400
8 system for a new financial management system for the government; address
9 contractual services; and increase capacity for services and equipment for improved
10 and timely accounting and reporting of government finances.

11 Guam Police Department (GPD): \$5,000,000 - To increase/replace
12 equipment- patrol cruisers, maintenance vehicles, firearms, vehicle maintenance to
13 increase police presence in the community.

14 Guam Fire Department: \$4,687,141 - To encourage rapid response and protect
15 the public's health and safety by equipping the responders with more vehicles,
16 equipment for firefighting and medical response (ambulances, jet-skis, response
17 vehicles, aerial ladders, pumper trucks); and to address contractual services (office
18 equipment and fire station building maintenance).

19 Department of Corrections (DOC): \$20,000,000 - Implementation of master
20 plans & equipment; including new correctional facility.

21 Department of Youth Affairs (DYA): \$5,000,000 - For the construction of a
22 new administration building to provide proper care, custody, detention and
23 rehabilitation of youth entrusted to the Department; and for the establishment of an
24 interagency juvenile justice data sharing system to provide a multidisciplinary
25 approach for youth in contact with law enforcement and youth entering the justice
26 system.

1 Judiciary of Guam: \$10,000,000 - To support the timely resolution of cases in
2 criminal and civil court and efficient work processes through expanded courtrooms
3 and through upgrades to the Judiciary's case management and e-filing systems for
4 better public access to individuals in the court system.

5 Office of the Attorney General (OAG): \$4,000,000 - To improve the parents'
6 access to child support information, payments, and enforcement through investment
7 in a Child Support Enforcement Division case management system and to integrate
8 databases with GPD for better collaboration and data sharing.

9 Office of Technology (OTECH): \$5,000,000 - To expand the public's access
10 to GovGuam agencies' services and assistance by implementing government wide
11 upgrades in agencies' broadband and technology infrastructure, hardware, and
12 automation, and to develop the central public notice website as mandated by statute.

13 Department of Revenue and Taxation (DRT): \$10,000,000 - To stand up
14 programs that will support the Department's progress to automate and make its
15 services more convenient and accessible for community members through
16 equipment upgrades, and to improve revenue collection, and to design, develop,
17 install, operate and maintain technology services ensuring network interoperability
18 and capability in collaboration with OTECH, DOA, and BSP.

19 Department of Agriculture (DoAg): \$5,000,000 - Investing in DoAg will
20 allow them to not only meet their mandates as a regulatory agency, but it will also
21 allow them to help develop Guam's extremely underdeveloped Agricultural
22 industry. Funding to build new spaces for conservation officers and the Forestry
23 division; and to assist the Department's efforts to curb increases in the stray animal
24 population through an expanded facility for Guam Animals in Need.

25 Guam Environmental Protection Agency (GEPA): \$1,500,000 - To protect
26 Guam's environment through enhanced monitoring and regulatory action.

1 GO Bond 2019 (Finance the Expansion of Layon Landfill): \$2,996,875 - To
2 ensure maintenance of Revenue Bond requirements despite shortfalls to SWOF. This
3 funding will ensure GSWA bond standing and responsibility.

4 Ordot Dump closure & post closure costs: \$27,142,090 - Funding for Ordot
5 Dump Closure and Post Closure Costs. This funding will allow GSWA to place its
6 money back into its reserves for this purpose and ensure the Ordot dump is closed
7 and properly maintained to protect the environment and public health. This is the
8 remaining portion of federal receivership and that will promote financial
9 sustainability of a utility that is working to regain full authority.

10 Guam Veterans Affairs Office (GVAO): \$5,000,000 - Maintenance of the
11 Veterans' cemetery with increased funding for equipment, supplies & materials and
12 capital improvements such as the Korean monument, etc.

13

14 WORKFORCE TRAINING/DIVERSIFICATION AND DIRECT
15 STUDENT AID - TOTAL: \$18,500,000

16 Department of Labor (DOL): \$3,000,000 - To provide services to the
17 unemployed as well as mitigate unemployment fraud; and for the planning and
18 development of a local unemployment program, a study of the workmen's
19 compensation program, and the expansion of GDOL services available to displaced
20 workers search for employment. GDOL will play a main role in rebuilding the
21 economy and making sure there is a robust labor force with a diversified skill set.

22 Guam Community College (GCC): \$7,000,000 - For the advancement of
23 GCC'S Apprenticeship Program to develop and train Guam's workforce to meet
24 industry needs, especially in areas that are critical for economic recovery and
25 healthcare.

1 University of Guam (UOG): \$7,000,000 - For direct financial aid to students
2 in need through the Student Financial Assistance Program and to increase
3 scholarships for the nursing program, social work program, other health related
4 programs, teaching programs, and Protech scholarships for medical school.

5 Guam Academy Charter Schools (GACS): \$1,500,000 - To encourage and
6 support the enrollment of additional students at all charter schools, and to further
7 supplement supplies and equipment for the newly established Career Tech High
8 Charter School Academy. The funding will contribute to charter schools staying
9 afloat financially amidst the COVID-19 pandemic and significant reductions in their
10 enrollment.

11

12 STREAMLINE AND UPGRADE GOVERNMENT SERVICES - TOTAL:
13 \$3,219,000

14 Civil Service Commission (CSC): \$286,000 - To ensure the Commission is
15 able to fulfill its mandates to uphold a merit system for Guam and is supported in
16 their efforts to automate and enhance timely reviews and actions.

17 Department of Chamorro Affairs (DCA): \$760,000 - To promote public and
18 visitor engagement in the preservation, practice, and perpetuation of culture through
19 education and outreach programs and services, Museum and Chamorro Village
20 entrepreneurial capacity despite the FY 2021 shortfalls in the Tourist Attraction
21 Fund.

22 I Kumision I Fino CHamoru (Kumision): \$500,000 - To support language and
23 cultural education programs despite the FY 2021 shortfall in the Tourist Attraction
24 Fund.

1 Council on the Arts and Humanities Agency (CAHA): \$173,000 - To ensure
2 the maintenance and improvement of art programs and services despite the FY 2021
3 shortfall in the Tourist Attraction Fund.

4 Guam Educational Telecommunications Corporation (PBS): \$300,000 - To
5 expand educational programs and services available through upgrades to system
6 equipment.

7 Guam Ethics Commission (GETHC): \$200,000 - To support the Commission
8 with training of members and employees and address contractual requirements.

9 Guam Public Library System (GPLS): \$1,000,000 - Support for increased
10 broadband capabilities and information technology to serve the community's need
11 to access information, education materials, and government services and meetings;
12 and

13 **WHEREAS**, on May 11, 2021, the Governor invited the senators to a meeting
14 to discuss the potential priorities for ARP funds. While the Legislature provided a
15 listing of priorities prior to the meeting, no such listing has yet to be provided by the
16 Governor; and

17 **WHEREAS**, \$553M is expected to be transferred to Guam in lump sum
18 before the end of May if not sooner, and available for spending in accordance with
19 U.S. Treasury Guidelines; now therefore, be it

20 **RESOLVED**, that the Legislature does hereby submit its preliminary list of
21 priorities for the spending of ARP funds, subject to further adjustment as a result of
22 federal guidelines and more precise estimates by the agencies, for consideration and
23 incorporation by the Governor into a consolidated government of Guam ARP
24 spending plan; and be it further

25 **RESOLVED**, that the Speaker and the Chair of the Committee on Rules
26 certify, and the Legislative Secretary attest to, the adoption hereof, and that copies

1 of the same be thereafter transmitted to the Honorable Lourdes A. Leon Guerrero, I
2 Maga'hågan Guåhan.

**DULY AND REGULARLY ADOPTED BY THE COMMITTEE ON RULES
OF *I MINA'TRENTAI SAIS NA LIHESLATURAN GUÅHAN* ON THE
OF 2021.**

THERESE M. TERLAJE
Speaker

TINA ROSE MUÑA BARNES
Chair, Committee on Rules

AMANDA L. SHELTON
Legislative Secretary